# Auction of 3G and BWA spectrum

Industry briefing

Department of Telecommunications Ministry of Communications and IT Government of India

**December 12, 2008** 

#### Introduction

- The Government of India intends to allot spectrum blocks in the 2.1GHz, 2.3GHz and 2.5GHz bands through a fair and transparent auction process
- Separate auctions for 2.1GHz (3G Auction) and 2.3GHz and 2.5GHz bands (BWA Auction)
- Allotment to be carried out on service-area wise basis, though there will be a simultaneous auction for all service areas
- N M Rothschild and DotEcon are the Auctioneers advising the Government on the process

## Objectives of the briefing

- Provide information on the expected timelines, spectrum to be auctioned, eligibility criteria and terms and conditions
- Outline the framework of the Auctions
- Provide a forum for stakeholders to raise questions and provide feedback

## **Opportunity highlights**

- The Indian telecom services market is *one of the fastest growing* in the world
  - More than 10m wireless subscribers added in October 2008
- More than 310m wireless subscribers
- 140 state-of-the art Networks (94 GSM + 42 CDMA)
- Penetration rates (c.30%) remain lower than comparable markets, offering potential for rapid growth
- Consumer data services remains a largely untapped opportunity
- Government encourages both existing as well as new entrants to take part and will endeavour to create a level playing field

## Key enabling measures

- Prospective new entrants allowed to acquire a UAS licence after winning in Auction
- 2 Foreign operators allowed to bid as 100% foreign entities
  - Spectrum to be allotted only to an Indian subsidiary after it acquires a UAS licence
- 3 Implementation of intra-service area MNP underway
  - MNP in metros by mid-2009; rest of the country by end-2009
- 4 MVNO policy to be announced shortly
- 5 Infrastructure sharing encouraged
- 6 Abolition of *Access Deficit Charges*
- 7 Relaxation of ECB guidelines
- 8 Support from USOF for cellular and broadband services in rural areas

## **Auction objectives**

- Maximise revenue proceeds from the Auctions
- Ensure efficient use of spectrum and avoid hoarding
- Stimulate competition in the sector, promote rollout of 3G and Broadband services and help resolve 2G congestion issues
- Conduct the Auctions in a timely and transparent manner

## **Auction process**

#### **Process**

The auction would be conducted in four stages over the next two months

Invitation Stage

Prequalification Stage

Applications

Final Approvals

# **Auction process**

### Timeline

Presentation on Auction process	12 <sup>th</sup> December, 2008
Pre-bid conference	23 <sup>rd</sup> December, 2008
Final date for Applications	5 <sup>th</sup> January, 2009
Publication of ownership details of Applicants	6 <sup>th</sup> January, 2009
Bidder Ownership Compliance Certificate	8 <sup>th</sup> January, 2009
Pre-qualification of Bidders	9 <sup>th</sup> January, 2009
Mock Auction	12 <sup>th</sup> - 13 <sup>th</sup> January, 2009
Start of the 3G Auction	16 <sup>th</sup> January, 2009
Start of the BWA Auction	2 days from the day of close of the 3G Auction

### Spectrum to be auctioned

#### **3G**

- Upto 4 blocks of 2X5MHz in the 2.1GHz band to be auctioned
  - 1 block reserved for BSNL/ MTNL

#### **BWA**

- 4 blocks of unpaired 20MHz in the 2.3 and 2.5GHz bands to be allotted in each of the 22 service areas
  - 1 block (in the 2.5GHz band) allotted for BSNL/ MTNL
  - Remaining 3 blocks to be auctioned

An operator can bid for only one block in each Auction

### Spectrum to be auctioned

### Process highlight

- Only available spectrum to be auctioned no waiting list to be maintained
- Allocation of spectrum to the winning bidders within 15 days of deposit of the final bid amount
  - Within 30 days of the close of auction
- No further auction for the next 12 months after this auction
  - If so, Reserve Price to be set at the winning price for this auction

### **Eligibility**

### Basic criteria

#### **3G**

- Existing UAS/ CMTS licensees
- Other operators having prior experience of offering 3G services
  - Such operators to give an undertaking of acquiring a UAS licence before commencing operations
- Foreign operators allowed to bid as 100% foreign entities, however spectrum will be allotted only to an Indian subsidiary after it acquires a UAS licence

### **Eligibility**

### Basic criteria

#### **BWA**

- Existing UAS/ CMTS/ ISP (Category 'A' or 'B') licensees
  - ISP Category 'B' licensees that win spectrum will be migrated to Category 'A' at no extra cost
- Other interested parties
  - Such parties to give an undertaking of acquiring a UAS licence before commencing operations
- Foreign parties allowed to bid as 100% foreign entities, however spectrum will be allotted only to an Indian subsidiary after it acquires a UAS licence

### **Eligibility**

# Group entities

- Only one entity from the same Group would be allowed to bid in the Auction process
- Existing licensees with Common Parent (Associated Licensees) to bid through a single entity (Group Bidding Entity) across all service areas
  - "Common Parent"
    - 26% or more ownership with control; or
    - Classified as part of Promoter Group in stock exchange filing
- Licence to be awarded to the relevant Associated Licensee, wherever present
- More than one Bidder with greater than 10% common ownership not allowed to enter the Auction (separately applicable to the 3G and BWA Auctions)

### **Key terms**

#### 3G

- 20 year validity; subject to continuance of UAS/ CMTS licence
  - Existing licence to be extended in the year before expiry to make it co-terminous with spectrum allocation period
- Technology neutral
- Spectrum fees
  - Upfront acquisition fees (determined by Auction)
  - Spectrum usage charges (as notified by the Government from time to time)
- Rollout obligations (in 5 years)
  - 90% of metro area
  - 50% of DHQs or cities in the service area out of which 15% of the DHQs should be rural SDCAs

### **Key terms**

#### **BWA**

- 15 year validity; subject to continuance of UAS/ CMTS/ ISP licence
  - Existing licence to be extended in the year before expiry to make it co-terminous with spectrum allocation period
- Technology neutral
- Scope of services governed by type of licence
- Spectrum fees
  - Upfront acquisition fees (determined by Auction)
  - Spectrum usage charges (as notified by the Government from time to time)
- Rollout obligations (in 5 years)
  - 90% of metro area
  - 50% rural SDCAs coverage

#### **Auction details**

#### Auction format overview

- Service area-wise bidding
  - Flexibility (subject to Auction Rules) to shift bids across service areas in different rounds
    - Eligibility points provided upfront
  - Bidding for different service areas to start and end at same time
- Simultaneous ascending two stage auction
  - Stage I: Clock auction (Clock Stage)
    - to identify winners for each service area
    - price increments set based on pre-approved rules
    - winning prices determined when the number of bidders is at least equal to number of blocks auctioned in each circle
  - Stage II: Single-stage bidding (Assignment Stage)
    - to assign specific frequencies in each service area to winners from Clock Stage

#### **Auction details**

### Key auction logistics

- e-Auction
  - conducted via an internet-based software platform
  - Bidders can place bids on their own IT infrastructure
  - All valid bids to be encrypted, protected by passwords and authenticated by digital certificates
- Indicative Auction timing
  - Scheduling of Rounds between 9am and 7pm, Monday to Friday (except National Holidays)
  - Duration of a Bidding Round 30-60 minutes; with each Bidder allotted an extension budget of 2 hours
  - Time between Bidding Rounds 30 minutes

#### **Auction details**

### Spectrum acquisition price

- Price paid by successful bidder will be the sum of:
  - winning price from the Clock Stage for that service area; and
  - incremental bid placed by the Bidder in the Assignment stage
- Winning price for a service area to be common for all Bidders
  - To be determined by the maximum price which "clears" the demand for blocks in each service area at the same time
- Incremental bid placed by winning Bidders will represent the value placed on specific frequencies
- 25% of final bid amount payable within 5 days from close of auction; balance 75% payable within 10 days thereafter

### **Further information**

- Information Memorandum will be uploaded on the DoT website
- Formal Notice Inviting Applications will be issued shortly
- Pre-bid conference on 23<sup>rd</sup> December
- Mock Auction for eligible Bidders in January
- Queries can be addressed to <u>spectrum-dot@nic.in</u>

### Thank you

The Industry Briefing and the presentation therein are for general guidance of the interested parties. They do not constitute professional advice. For a complete and definitive statement of the terms and conditions of the Auctions, interested parties should refer to the Notice Inviting Applications ("Notice") to be issued by the Department of Telecommunications.

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